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Colorado Distribution of Federal Mineral Lease Revenue Stephen Colby, Colorado Department of Local Affairs January 24, 2008

Federal Mineral Lease revenues are collected by the federal Minerals Management Service in the U.S. Department of Interior. These revenues come from the leases of federal lands for mineral production. Roughly 50% of the revenues collected on federal leases in Colorado, are transferred by the U.S. Government to the Colorado State Treasurer. These receipts at the State Treasurer have ranged from \$30 to \$60 million annually.

From the State Treasurer, the distribution of these funds is conducted under state legislative statute C.R.S.34-63. This statute operates on a formula basis to distribute funds to the counties, cities, and school districts through a number of different programs.

The largest share of the funds goes to the State School Fund for distribution to school districts throughout the state under the School Finance Act. Counties, cities and school districts in counties with federal mineral leases receive significant direct payments from the State Treasurer on a quarterly basis. A like share gets to local governments through the Department of Local Affairs grants program. Finally, 10% goes to the Colorado Water Conservation Board for funding of local water supply development.

The formula for these distributions is complex, as the chart attached below demonstrates. It was crafted by the legislature in a cascade format, which provides a first cut share to the parties and then allocates any residuals in a second and third cut. This approach was crafted over the years as the amount of money distributed by the statute varied widely from \$30 to \$60 million. The cascade method was used to hold harmless the existing recipient amounts while allocating the increased totals.

The third table shows the actual calculation of payments for Calendar Year 2003 by county. The percent distributed to school districts and towns is set by statute at a minimum which can be increased by the county commissioners and therefore varies from county-to-county and year-to-year. The payments to school districts are then split among school districts in a county on the basis of reported enrollment. The payments to towns within a county are distributed proportional to population within towns. Specific local government payments are listed on the State Treasurer web site at: http://www.colorado.gov/treasury/transfers/fed_funds.html

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FEDERAL MINERAL LEASE DISTRIBUTION FEDERAL MINERAL LEASING ACT **COLORADO MINERAL LEASING FUND** - Net of NOSR set aside*, returns -Colorado statute (CRS 34-63-102) directs that in the distribution of these funds priority shall 50% of rentals and royalties from federal lands in the state of origin. be given to school districts and political sub-- Directs that such funds be used by the divisions socially or economically impacted by the states for planning, construction and development or processing of the federal minerals. maintenance of public facilities and - Distribute oil shale lease revenue to a legislative trust fund, services in areas of the state socially - Distributes all other amounts originating in each county and economically impacted by mineral as reported by the Federal government under the development. following "cascade" type of formula: Oil Shale Trust Fund **FIRST CUT** 50% 25% 15% 10% To the county area of To the StatePublic To the Department To the Water origin up to \$200,000 School Fund of Local Affairs Conservation Board **SPILLOVER** \$ 10.7 M FILL-IN BALANCE All funds from counties State Public School Fund Funds in the whose 50% share went gets all the spillover up to spillover in excess \$ 10.7 million of \$10.7 million over \$200,000 **★** SECOND CUT OVERFLOW All county areas who contribute All funds from counties to the SPILLOVER get what remains whose 50% share went of their 50% in the BALANCE over \$ 1,200,000 up to a total limit of \$1.2 million per county area. These amounts are distributed by the State Treasurer to counties, to school districts THE OVERFLOW SPLIT and towns as follows 50% of the 50% of the overflow goes overflow goes to the State to the Department of Local Affairs Public School SCHOOL DISTRICTS Fund get at least 25% of each county's total distribution **DIRECT DISTRIBUTION** COUNTY Gets the residual 25% of the DLA 50% is **TOWNS** distributed to cities and Get at least 37.5% county on the basis of of each county area employee residence

total distribution

above \$ 250,000

reports.

^{*} Under a special act in 1997 Congress directed that revenue from the Naval Oil Shale Reserve in Garfield County go to a special set aside fund in the U.S. Treasury

Description of the calculation of the Federal Mineral Lease cascade distribution under C.R.S 34-63.

First Cut:

Every quarter the State Treasurer totals up the receipts from the federal government, including interest earnings, which have been identified by county of origin.

25 percent of these receipts are transferred to the State School Fund in the state's Department of Education, 10 percent to the Colorado Water Conservation Board in the state's Department of Natural Resources, and 25% to the Local Government Mineral Lease Fund in the state's Department of Local Affairs. The remaining 50% is then calculated for each county and an amount up to \$200,000 is prepared for distribution.

Spillover:

Any amounts over \$200,000 in each county is pooled in a "spillover" calculation which is distributed to the State School Fund until the total in this "spillover" calculation reached \$10.7 million.

Second Cut:

Once the \$10.7 million spillover requirement is fulfilled, any funds left in those counties which had reached the \$200,000 threshold on their distributions in the first cut are set aside for the county up to a second threshold of \$1.2 million.

This county allocation is then divided up into three portions: one for the school districts in the county, one for towns in the county and the remainder for the county government. The percent distributed to school districts and towns is set by statute at a minimum of 25% and can be increased by the county commissioners out of the portion that would have otherwise gone to them. Similarly, the portion to towns is set as at least 37.5% of the amount of the county allocation above \$250,000. Again, this percent can be increased by the county commissioners out of the share that would have otherwise gone to them.

The resulting payments to school districts are then split among school districts in a county on the basis of reported enrollment. The resulting payments to towns within a county are distributed proportional to population within towns.

PILT Olffset: (obsolete)

A provision is made in the statute C.R.S. 34-63-102(3)(c)(II) for the diversion of the county commissioners share of the federal mineral lease payment to school districts and towns in order, it was assumed, to increase in like amount the payments of the federal BLM PILT (Payments In Lieu of Taxes) program to the county. Experience has shown that the increase in BLM PILT payments falls short of the amount diverted. As a result, this option is no longer being used.

Overflow:

After the county allocations in the Second Cut have been fulfilled, there can remain funds above \$1.2 million in some counties, which funds are allocated to the "Overflow". The Overflow is split evenly between the State School Fund and the local government grant fund in the Department of Local Affairs.

Direct Distribution:

Finally, statute instructs that 25% pf the Overflow distributed to the local government grant program in the Department of Local Affairs shall be distributed to the towns and counties on the basis of the taxpayer employee residence reports. In practice the reports provided under the severance tax statute C.R.S. 39-29-110(1)(d)(1) are used for this distribution.

DISTRIBUTION OF FEDERAL MINERAL LEASE RECEIPTS TO THE STATE OF COLORADO

Calendar Year->	2003	2004	2005	2006	2007
Total Receipts					
\$M	\$62.8	\$89.9	\$114.8	\$144.1	\$128.7
Counties	\$5.2	\$5.6	\$6.2	\$6.2	\$6.2
School Districts	\$3.0	\$3.4	\$3.7	\$3.8	\$3.7
Towns	\$2.9	\$3.4	\$3.8	\$4.0	\$3.8
CWCB	\$6.3	\$9.0	\$11.5	\$14.4	\$12.9
State Public School Fund	\$31.2	\$44.1	\$55.9	\$70.4	\$62.8
DOLA Grants	\$13.0	\$21.7	\$29.6	\$39.4	\$34.3
DOLA Direct Distributions	\$1.2	\$2.7	\$4.1	\$5.9	\$5.0
Counties	8.3%	6.2%	5.4%	4.3%	4.8%
School Districts	4.8%	3.8%	3.2%	2.6%	2.9%
Towns	4.6%	3.8%	3.3%	2.7%	3.0%
CWCB	10.0%	10.0%	10.0%	10.0%	10.0%
State Public School Fund	49.6%	49.1%	48.7%	48.9%	48.8%
DOLA Grants	20.7%	24.1%	25.8%	27.3%	26.6%
DOLA Direct Distributions	1.9%	3.0%	3.6%	4.1%	3.9%

The detailed county by county calculations are shown for the most recent completed calendar year on the next page. Prior years tables of these detailed calculations can be found at:

http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY07.pdf http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY06.pdf http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY05.pdf http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY04.pdf http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY03.pdf http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY02.pdf http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY01.pdf http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY01.pdf http://dola.colorado.gov/dlg/fa/eiaf/docs/FMLCountyCalcTableCY00.pdf

CY2007		FIRST CUT:				SPILLOVER:	FILL:	SECOND CUT:	COUNTY DISTI	RIBUTION:		OVERFLOW:					DoLA
FEDERAL MINERAL	L 128,663,241.2		State Public	DLA GRANT	CWCB	FROM COUNT		COUNTY	COUNTY	SCHOOLS	TOWNS		State Public	DLA GRANTS	State Public	DEPT	Direct
LEASE		ALLOCATION	School Fund	GRANT FUND		50%	State Public	Allocation	SHARE	50% Elect	50% Elect or		School Fund	50%	School Fund	LOCAL	Distribution
DISTRIBUTION		UP TO 200K	25%	15%	10%		School Fund	UP TO \$1.2M		or 25%	37.5% over		50%		TOTAL	AFFAIRS	12.5% of
CY2007Q4	TOTAL	4 000		400	70			000			\$250k				104	TOTAL	Overflow
1 ADAMS 2 ALAMOSA	724.3	4 362	181	109	72	-	-	362	272	. 9	1 -	-	-	-	181	109	-
3 ARAPAHOE	4,168.1	4 2,084	1,042	625	417	-	-	2,084	1,563	52	1 -	-	-	-	1,042	625	-
4 ARCHULETA	85,099.5			12,765	8,510	-	-	42,550				-	-	-	21,275	12,765	-
5 BACA 6 BENT	31,576.7 15,919.1			4,737 2,388	3,158 1,592	-	-	15,788 7,960		3,94 1,99		-	-	-	7,894 3,980	4,737 2,388	-
7 BOULDER	15,919.1	,		2,366	1,392	-	-	7,900			1 -	-	-	-	3,960	2,300	-
8 BROOMFIELD	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
9 CHAFFEE	73.0			11	7 1,463	-	-	37			9 -	-	-	-	18	11	-
10 CHEYENNE 11 CLEAR CREEK	14,627.8	3 7,314 -	3,657	2,194	1,403	-	-	7,314 -	5,485	1,82	-	-	-	-	3,657 -	2,194 -	-
12 CONEJOS	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
13 COSTILLA	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
14 CROWLEY 15 CUSTER	13,136.1	6 6,568	3,284	1,970	1,314	-	-	6,568	4,926	1,64	2 -	-	-	-	3,284	1,970	-
16 DELTA	5,248,335.3	8 200,000	1,312,084	787,250	524,834	2,424,168	426,373	1,200,000	543,750	300,00	0 356,250	997,795	498,897	498,897	2,237,354	1,286,148	124,724
17 DENVER	4,580.3			687	458	·	_	2,290					-	-	1,145	687	-
18 DOLORES 19 DOUGLAS	1,507,723.6	3 200,000	376,931	226,159	150,772	553,862	97,416	656,446	339,917	164,11	2 152,417	-	-	-	474,346	226,159	-
20 EAGLE	12,073.2	6 6,037	3,018	1,811	1,207	-	-	6,037	4,527	1,50	9 -	-	-	-	3,018	1,811	-
21 ELBERT	-	-	-	-	, -	-	-	-	-	-	-	-	-	-	-	-	-
22 EL PASO	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
23 FREMONT 24 GARFIELD	31,628,310.4	9 200,000	7,907,078	- 4,744,247	3,162,831	- 15,614,155	2,746,284	1,200,000	543,750	300,00	0 356,250	- 11,867,871	5,933,936	5,933,936	16,587,297	- 10,678,182	- 1,483,484
25 GILPIN	-	-	-	-	-	-	-,,	-	-	-	-	-	-	-	-	-	-
26 GRAND	14,020.5			2,103	1,402	-	-	7,010				-	-		3,505	2,103	-
27 GUNNISON 28 HINSDALE	10,116,427.7	4 200,000	2,529,107	1,517,464	1,011,643	4,858,214	854,483	1,200,000	543,750	300,00	0 356,250	3,003,731	1,501,865	1,501,865	4,885,456	3,019,329	375,466
29 HUERFANO	232,173.6		58,043	34,826	23,217	-	-	116,087			2 -	-	-	-	58,043	34,826	-
30 JACKSON	495,627.6		123,907	74,344	49,563	47,814	8,410	239,404				-	-	-	132,317	74,344	-
31 JEFFERSON	- 24.455.0	- 0 12,078	-	-	- 0.446	-	-	-	- 0.050	- 2.01	-	-	-	-	-	- 2 622	-
32 KIOWA 33 KIT CARSON	24,155.8 1,516.4	,		3,623 227	2,416 152	-	-	12,078 758				-	-	-	6,039 379	3,623 227	-
34 LAKE	248.2	7 124	62	37	25	-	-	124	93	3	1 -	-	-	-	62	37	-
35 LA PLATA	4,086,301.5			612,945	408,630	1,843,151	324,181	1,200,000		600,00		518,970	259,485	259,485	1,605,241	872,430	64,871
36 LARIMER 37 LAS ANIMAS	5,098.6 1,257,707.3			765 188,656	510 125,771	428,854	- 1 75,429	2,549 553,425					-	-	1,275 389,855	765 188,656	-
38 LINCOLN	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
39 LOGAN	11,049.2			1,657	1,105	-		5,525		,		-	-	745 400	2,762	1,657	-
40 MESA 41 MINERAL	6,297,813.6	8 200,000	1,574,453	944,672	629,781	2,948,907	518,666	1,200,000	543,750	300,00	0 356,250	1,430,241	715,120	715,120	2,808,240	1,659,792	178,780
42 MOFFAT	19,788,765.9		4,947,191	2,968,315	1,978,877	9,694,383		1,200,000			0 356,250	6,989,294	3,494,647	3,494,647	10,146,928	6,462,962	873,662
43 MONTEZUMA	11,142,807.1			1,671,421	1,114,281	5,371,404	,	1,200,000			,	3,426,658	1,713,329	1,713,329	5,443,776	3,384,750	428,332
44 MONTROSE 45 MORGAN	1,006,391.2 7,968.6			150,959 1,195	100,639 797	303,196	53,327	449,868 3,984			,	-	-	-	304,925 1,992	150,959 1,195	-
46 OTERO	7,900.0	- 3,304	1,332	1,193	-	-	-	3,304	2,980	-	-	-	-	-	1,332	1,195	-
47 OURAY	5,921.4			888	592	-	-	2,961	2,221			-	-	-	1,480	888	-
48 PARK 49 PHILLIPS	35,645.9 2,517.1	,		5,347 378	3,565 252	-	-	17,823 1,259				-	-	-	8,911 629	5,347 378	-
50 PITKIN	54,077.5			8,112	5,408	-	-	27,039				-	-	-	13,519	8,112	-
51 PROWERS	4,260.6			639	426	-	-	2,130				-	-	-	1,065	639	-
52 PUEBLO	- 27,571,617.6	1 200,000	6,892,904	- 4,135,743	- 2,757,162	13,585,809	2.389.530	1 200 000	- 543.750	- 200.00	0 356.250	10,196,279	5.098.139	5,098,139	- 14,380,574	- 9,233,882	- 1,274,535
53 RIO BLANCO 54 RIO GRANDE	17,002.0			4,135,743 2,550	1,700	13,303,008	2,369,530	1,200,000 8,501		,	,	10,196,278	5,096,139	5,096,139	4,251	2,550	1,274,535
55 ROUTT	586,407.3			87,961	58,641	93,204	16,393	276,811				-	-	-	162,995	87,961	-
56 SAGUACHE	2,184.7				218	-	-	1,092				-	-	-	546	328	-
57 SAN JUAN 58 SAN MIGUEL	315.4 6,426,157.1			47 963,924	32 642,616	3,013,079	529,953	158 1,200,000				- 1,483,125	741,563	- 741,563	79 2,878,055	47 1,705,486	- 185,391
59 SEDGWICK	635.7			95	64	-	-	318				-	-	-	159	95	-
60 SUMMIT	-	-		-	-	-	-	-	-	-	-	-	-	-	-	-	-
61 TELLER 62 WASHINGTON	230.7 37,450.4			35 5,618	23 3,745	-	-	115 18,725				-	-	-	58 9,363	35 5,618	-
63 WELD	510,529.8			76,579	51,053	55,265	9,720	245,545				-	-	-	137,353	76,579	-
64 YUMA	353,861.7	1 176,931	88,465	53,079	35,386	-	-	176,931	132,698	44,23	3 -	-	-		88,465	53,079	-
ТОТ	ΓAL 128,663,241.2	2 3,496,159	32,165,810	19,299,486	12,866,324	60,835,462	2 10,700,000	13,717,658	6,187,037	3,729,41	4 3,801,206	39,913,963	19,956,981	19,956,981	62,822,792	39,256,468	4,989,245